

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2008

ENROLLED

FOR House Bill No. 4121

(By Delegates Fragale, DeLong, Boggs, Barker and Eldridge)

Passed March 8, 2008

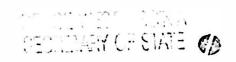
In Effect Ninety Days from Passage

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COMMITTEE SUBSTITUTE

FOR



H. B. 4121

(By Delegates Fragale, DeLong, Boggs, Barker and Eldridge)

[Passed March 8, 2008; in effect ninety days from passage.]

AN ACT amend the Code of West Virginia, 1931, as amended, by adding thereto three new sections, designated §6-9-2a, §6-9-2b and §6-9-2c; to amend said code by adding thereto a new section, designated §7-5-7a; and to amend and reenact §8-12-5 of said code, all relating to authorizing the participation of local governments in a purchasing card program to be administered by the Auditor as chief inspector of public offices; authorizing auditor to contract with institutions for provision of the cards; authorizing auditor to propose rules; creating local Government Purchasing Card Expenditure Fund; use of moneys in fund; legislative appropriation of fund; and creating offenses and criminal penalties.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto three new sections, designated §6-9-2a, §6-9-2b

and §6-9-2c; that said code be amended by adding thereto a new section, designated §7-5-7a; and that §8-12-5 of said code be amended and reenacted, all to read as follows:

CHAPTER 6. GENERAL PROVISIONS RESPECTING OFFICERS.

ARTICLE 9. SUPERVISION OF PUBLIC OFFICERS.

§6-9-2a. Local Government Purchasing Card Program.

1 Notwithstanding any provisions of the code to the 2 contrary, the Auditor may authorize and administer a 3 purchasing card program for local governments under the 4 auspices of the chief inspector division. The purchasing card 5 program shall be conducted so that procedures and controls 6 for the procurement and payment of goods and services are 7 made more efficient and so that the accounting and reporting 8 of such payments shall be uniform for all local governments 9 utilizing the program. The program shall permit local 10 governments to use a purchase charge card to purchase goods and services. Notwithstanding any other code provisions to 11 the contrary, local government purchases may be made with 12 13 the purchase charge card for any payment authorized by the 14 Auditor, including regular routine payments, travel and 15 emergency payments, and shall be set at an amount to be 16 determined by the Auditor: *Provided*, That purchasing cards 17 may not be utilized for the purpose of obtaining cash advances, whether the advances are made in cash or by other 18 19 negotiable instrument: Provided, however, That purchasing 20 cards may be used for cash advances for travel purchases upon approval of the Auditor. Selection of a charge card 21 22 vendor to provide local government purchasing cards shall be 23 based upon expressions of interest submitted by charge card 24 The Auditor shall contract with the successful vendors. 25 institution for provision of local government purchasing

- 26 cards. The selection shall be based upon the combination of
- 27 competence and qualification in the provision of services and
- 28 a determination of the best financial arrangement for the
- 29 program. The Auditor may propose rules for promulgation
- 30 to govern the implementation of the local government
- 31 purchase card program and may promulgate emergency rules
- 32 for emergency payments to effectuate the provision of such
- 33 services.

§6-9-2b. Local Government Purchasing Card Expenditure Fund Created.

- 1 There is hereby created a local Government Purchasing
- 2 Card Expenditure Fund. Money received by the Auditor
- 3 pursuant to an agreement with vendors providing local
- 4 government purchasing charge cards and any interest or other
- 5 return earned on the money shall be deposited in the special
- 6 revenue revolving local Government Purchasing Card
- 7 Expenditure Fund in the State Treasury to be administered by
- 8 the Auditor. The fund shall be used to pay all expenses
- 9 incurred by the Auditor in the implementation and operation
- 10 of the local government purchasing card program.
- 11 Auditor may also utilize the fund to provide a proportionate
- 12 share of rebate back to the general fund of local governments
- 13 based upon utilization of the program. Expenditures from the
- 14 fund shall be made in accordance with appropriations by the
- 15 Legislature pursuant to the provisions of article three, chapter
- 16 twelve of this code and upon fulfillment of the provisions set
- 17 forth in article two, chapter five-a of this code.

§6-9-2c. Fraudulent or unauthorized use of purchasing card prohibited; penalties.

- 1 It is unlawful for any person to use a local government
- 2 purchasing card, issued in accordance with the provisions of
- 3 section two-a of this article, to make any purchase of goods

Enr. Com. Sub. for H. B. 4121] 4

- 4 or services in a manner which is contrary to the provisions of
- 5 section two-a of this article or the rules promulgated pursuant
- 6 to that section. Any person who violates the provisions of
- 7 this section is guilty of a felony and, upon conviction thereof,
- 8 shall be confined in a state correctional facility not less than
- 9 one year nor more than five years, or fined no more than five
- 10 thousand dollars, or both fined and imprisoned.

CHAPTER 7. COUNTY COMMISSIONS AND OFFICERS.

ARTICLE 5. FISCAL AFFAIRS.

§7-5-7a. Authorization for Purchase Card utilization.

- 1 Notwithstanding any other code provision to the contrary,
- 2 any county or county agency may participate in a purchasing
- 3 card program for local governments authorized and
- 4 administered by the State Auditor as an alternative payment
- 5 method.

CHAPTER 8. MUNICIPAL CORPORATIONS.

ARTICLE 12. GENERAL AND SPECIFIC POWERS,
DUTIES AND ALLIED RELATIONS
OF MUNICIPALITIES, GOVERNING
BODIES AND MUNICIPAL OFFICERS
AND EMPLOYEES; SUITS AGAINST
MUNICIPALITIES.

§8-12-5. General powers of every municipality and the governing body thereof.

- In addition to the powers and authority granted by: (i)
- 2 The Constitution of this state; (ii) other provisions of this
- 3 chapter; (iii) other general law; and (iv) any charter, and to
- 4 the extent not inconsistent or in conflict with any of the

- 6 municipality and the governing body thereof shall have
- 7 plenary power and authority therein by ordinance or
- 8 resolution, as the case may require, and by appropriate action
- 9 based thereon:

- 10 (1) To lay off, establish, construct, open, alter, curb, 11 recurb, pave or repave and keep in good repair, or vacate, 12 discontinue and close, streets, avenues, roads, alleys, ways, 13 sidewalks, drains and gutters, for the use of the public, and to 14 improve and light the same, and have them kept free from 15 obstructions on or over them which have not been authorized 16 pursuant to the succeeding provisions of this subdivision; 17 and, subject to such terms and conditions as the governing 18 body shall prescribe, to permit, without in any way limiting 19 the power and authority granted by the provisions of article 20 sixteen of this chapter, any person to construct and maintain 21 a passageway, building or other structure overhanging or 22 crossing the airspace above a public street, avenue, road, 23 alley, way, sidewalk or crosswalk, but before any permission 24 for any person to construct and maintain a passageway, 25 building or other structure overhanging or crossing any 26 airspace is granted, a public hearing thereon shall be held by 27 the governing body after publication of a notice of the date, time, place and purpose of the public hearing has been 28 29 published as a Class I legal advertisement in compliance with 30 the provisions of article three, chapter fifty-nine of this code 31 and the publication area for the publication shall be the 32 municipality: *Provided*, That any permit so granted shall 33 automatically cease and terminate in the event of 34 abandonment and nonuse thereof for the purposes intended for a period of ninety days, and all rights therein or thereto 35 36 shall revert to the municipality for its use and benefit;
 - (2) To provide for the opening and excavation of streets, avenues, roads, alleys, ways, sidewalks, crosswalks and

- 39 public places belonging to the municipality and regulate the conditions under which any such opening may be made; 40
- 41 (3) To prevent by proper penalties the throwing, 42 depositing or permitting to remain on any street, avenue, road, alley, way, sidewalk, square or other public place any 43 44 glass, scrap iron, nails, tacks, wire, other litter or any offensive matter or anything likely to injure the feet of 45 46 individuals or animals or the tires of vehicles:
- 47 (4) To regulate the use of streets, avenues, roads, alleys, 48 ways, sidewalks, crosswalks and public places belonging to 49 the municipality, including the naming or renaming thereof, 50 and to consult with local postal authorities, the Division of 51 Highways and the directors of county emergency 52 communications centers to assure uniform, nonduplicative 53 addressing on a permanent basis;
- 54 (5) To regulate the width of streets, avenues and roads, 55 and, subject to the provisions of article eighteen of this 56 chapter, to order the sidewalks, footways and crosswalks to 57 be paved, repaved, curbed or recurbed and kept in good 58 order, free and clean, by the owners or occupants thereof or 59 of the real property next adjacent thereto;
- 60 (6) To establish, construct, alter, operate and maintain, or 61 discontinue, bridges, tunnels and ferries and approaches 62 thereto;
- 63 (7) To provide for the construction and maintenance of 64 water drains, the drainage of swamps or marshlands and 65 drainage systems;
- 66 (8) To provide for the construction, maintenance and 67 covering over of watercourses;

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- (10) To prohibit the accumulation and require the disposal of garbage, refuse, debris, wastes, ashes, trash and other similar accumulations whether on private or public property: *Provided*, That, in the event the municipality annexes an area which has been receiving solid waste collection services from a certificated solid waste motor carrier, the municipality and the solid waste motor carrier may negotiate an agreement for continuation of the private solid waste motor carrier services for a period of time, not to exceed three years, during which time the certificated solid waste motor carrier may continue to provide exclusive solid waste collection services in the annexed territory;
- 88 (11) To construct, establish, acquire, equip, maintain and 89 operate incinerator plants and equipment and all other 90 facilities for the efficient removal and destruction of garbage, 91 refuse, wastes, ashes, trash and other similar matters;
- 92 (12) To regulate or prohibit the purchase or sale of 93 articles intended for human use or consumption which are 94 unfit for use or consumption, or which may be contaminated 95 or otherwise unsanitary;
- 96 (13) To prevent injury or annoyance to the public or 97 individuals from anything dangerous, offensive or 98 unwholesome;
- 99 (14) To regulate the keeping of gunpowder and other 100 combustibles;

- 101 (15) To make regulations guarding against danger or 102 damage by fire;
- (16) To arrest, convict and punish any individual for carrying about his or her person any revolver or other pistol, dirk, bowie knife, razor, slingshot, billy, metallic or other false knuckles or any other dangerous or other deadly weapon of like kind or character;
- 108 (17) To arrest, convict and punish any person for 109 importing, printing, publishing, selling or distributing any 110 pornographic publications;
- 111 (18) To arrest, convict and punish any person for keeping 112 a house of ill fame, or for letting to another person any house 113 or other building for the purpose of being used or kept as a 114 house of ill fame, or for knowingly permitting any house 115 owned by him or her or under his or her control to be kept or 116 used as a house of ill fame, or for loafing, boarding or 117 loitering in a house of ill fame, or frequenting same;
- 118 (19) To prevent and suppress conduct and practices 119 which are immoral, disorderly, lewd, obscene and indecent;
- (20) To prevent the illegal sale of intoxicating liquors,drinks, mixtures and preparations;
- 122 (21) To arrest, convict and punish any individual for 123 driving or operating a motor vehicle while intoxicated or 124 under the influence of liquor, drugs or narcotics;
- (22) To arrest, convict and punish any person for gambling or keeping any gaming tables, commonly called "A, B, C," or "E, O," table or faro bank or keno table, or table of like kind, under any denomination, whether the gaming table be played with cards, dice or otherwise, or any person

- exhibiting the table or bank, or keeping or maintaining any
- gaming house or place, or betting or gambling for money or
- 133 anything of value;
- 134 (23) To provide for the elimination of hazards to public 135 health and safety and to abate or cause to be abated anything
- which in the opinion of a majority of the governing body is
- 137 a public nuisance;
- 138 (24) To license, or for good cause to refuse to license in 139 a particular case, or in its discretion to prohibit in all cases, the operation of pool and billiard rooms and the maintaining 140 141 for hire of pool and billiard tables notwithstanding the general law as to state licenses for any such business and the 142 provisions of section four, article thirteen of this chapter; and 143 144 when the municipality, in the exercise of its discretion, 145 refuses to grant a license to operate a pool or billiard room, 146 mandamus may not lie to compel the municipality to grant 147 the license unless it shall clearly appear that the refusal of the 148 municipality to grant a license is discriminatory or arbitrary; 149 and in the event that the municipality determines to license 150 any business, the municipality has plenary power and authority and it shall be the duty of its governing body to 151 152 make and enforce reasonable ordinances regulating the 153 licensing and operation of the businesses;
- 154 (25) To protect places of divine worship and to preserve 155 peace and order in and about the premises where held;
- 156 (26) To regulate or prohibit the keeping of animals or 157 fowls and to provide for the impounding, sale or destruction 158 of animals or fowls kept contrary to law or found running at 159 large;
- 160 (27) To arrest, convict and punish any person for cruelly, 161 unnecessarily or needlessly beating, torturing, mutilating,

- killing, or overloading or overdriving or willfully depriving
- of necessary sustenance any domestic animal;
- 164 (28) To provide for the regular building of houses or 165 other structures, for the making of division fences by the 166 owners of adjacent premises and for the drainage of lots by
- proper drains and ditches;

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- 168 (29) To provide for the protection and conservation of 169 shade or ornamental trees, whether on public or private 170 property, and for the removal of trees or limbs of trees in a 171 dangerous condition;
- 172 (30) To prohibit with or without zoning the location of 173 occupied house trailers or mobile homes in certain residential 174 areas;
- 175 (31) To regulate the location and placing of signs, 176 billboards, posters and similar advertising;
 - (32) To erect, establish, construct, acquire, improve, maintain and operate a gas system, a waterworks system, an electric system or sewer system and sewage treatment and disposal system, or any combination of the foregoing (subject to all of the pertinent provisions of articles nineteen and twenty of this chapter and particularly to the limitations or qualifications on the right of eminent domain set forth in articles nineteen and twenty), within or without the corporate limits of the municipality, except that the municipality may not erect any system partly without the corporate limits of the municipality to serve persons already obtaining service from an existing system of the character proposed and where the system is by the municipality erected, or has heretofore been so erected, partly within and partly without the corporate limits of the municipality, the municipality has the right to lay and collect charges for service rendered to those served within and those served without the corporate limits of the

- 194 municipality and to prevent injury to the system or the
- 195 pollution of the water thereof and its maintenance in a
- 196 healthful condition for public use within the corporate limits
- 197 of the municipality;
- 198 (33) To acquire watersheds, water and riparian rights, 199 plant sites, rights-of-way and any and all other property and 200 appurtenances necessary, appropriate, useful, convenient or 201 incidental to any system, waterworks or sewage treatment 202 and disposal works, as aforesaid, subject to all of the 203 pertinent provisions of articles nineteen and twenty of this 204 chapter;
- 205 (34) To establish, construct, acquire, maintain and 206 operate and regulate markets and prescribe the time of 207 holding the same;
- 208 (35) To regulate and provide for the weighing of articles sold or for sale;
- 210 (36) To establish, construct, acquire, maintain and 211 operate public buildings, municipal buildings or city halls, 212 Auditoriums, arenas, jails, juvenile detention centers or 213 homes, motor vehicle parking lots or any other public works;
- 214 (37) To establish, construct, acquire, provide, equip, 215 maintain and operate recreational parks, playgrounds and 216 other recreational facilities for public use and in this 217 connection also to proceed in accordance with the provisions 218 of article two, chapter ten of this code;
- 219 (38) To establish, construct, acquire, maintain and 220 operate a public library or museum or both for public use;
- (39) To provide for the appointment and financial support
 of a library board in accordance with the provisions of article
 one, chapter ten of this code;

229 Bureau for Public Health;

- 230 (41) To establish, construct, acquire, maintain and 231 operate hospitals, sanitarians and dispensaries;
- 232 (42) To acquire, by purchase, condemnation or otherwise, 233 land within or near the corporate limits of the municipality 234 for providing and maintaining proper places for the burial of 235 the dead and to maintain and operate the same and regulate 236 interments therein upon terms and conditions as to price and 237 otherwise as may be determined by the governing body and, 238 in order to carry into effect the authority, the governing body 239 may acquire any cemetery or cemeteries already established;
- 240 (43) To exercise general police jurisdiction over any 241 territory without the corporate limits owned by the 242 municipality or over which it has a right-of-way;
- 243 (44) To protect and promote the public morals, safety, 244 health, welfare and good order;
- 245 (45) To adopt rules for the transaction of business and the 246 government and regulation of its governing body;
- 247 (46) Except as otherwise provided, to require and take 248 bonds from any officers, when considered necessary, payable 249 to the municipality, in its corporate name, with such sureties 250 and in a penalty as the governing body may see fit, 251 conditioned upon the faithful discharge of their duties;

- with such conditions, as the governing body may see fit;
- 255 (48) To investigate and inquire into all matters of concern 256 to the municipality or its inhabitants;
- 257 (49) To establish, construct, require, maintain and operate 258 such instrumentalities, other than free public schools, for the 259 instruction, enlightenment, improvement, entertainment, 260 recreation and welfare of the municipality's inhabitants as the 261 governing body may consider necessary or appropriate for 262 the public interest;
- 263 (50) To create, maintain and operate a system for the 264 enumeration, identification and registration, or either, of the 265 inhabitants of the municipality and visitors thereto, or the 266 classes thereof as may be considered advisable;
- 267 (51) To require owners, residents or occupants of 268 factory-built homes situated in a factory-built rental home 269 community with at least ten factory-built homes, to visibly 270 post the specific numeric portion of the address of each 271 factory-built home on the immediate premises of the factory-272 built home of sufficient size to be visible from the adjoining 273 street: Provided. That in the event no numeric or other 274 specific designation of an address exists for a factory-built 275 home subject to the authorization granted by this subdivision, 276 the municipality has the authority to provide a numeric or 277 other specific designation of an address for the factory-built 278 home and require that it be posted in accordance with the 279 authority otherwise granted by this section.
 - (52) To appropriate and expend not exceeding twenty-five cents per capita per annum for advertising the municipality and the entertainment of visitors;

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- 283 (53) To conduct programs to improve community 284 relations and public relations generally and to expend 285 municipal revenue for such purposes;
- 286 (54) To reimburse applicants for employment by the 287 municipality for travel and other reasonable and necessary 288 expenses actually incurred by the applicants in traveling to 289 and from the municipality to be interviewed;
- 290 (55) To provide revenue for the municipality and appropriate the same to its expenses;
- 292 (56) To create and maintain an Employee Benefits Fund 293 which may not exceed one tenth of one percent of the annual 294 payroll budget for general employee benefits and which is set 295 up for the purpose of stimulating and encouraging employees 296 to develop and implement cost-saving ideas and programs 297 and to expend moneys from the fund for these purposes;
- 298 (57) To enter into reciprocal agreements with 299 governmental subdivisions or agencies of any state sharing a 300 common border for the protection of people and property 301 from fire and for emergency medical services and for the 302 reciprocal use of equipment and personnel for these purposes;
- 303 (58) To provide penalties for the offenses and violations 304 of law mentioned in this section, subject to the provisions of 305 section one, article eleven of this chapter, and such penalties 306 may not exceed any penalties provided in this chapter and 307 chapter sixty-one of this code for like offenses and violations; 308 and
- 309 (59) To participate in a purchasing card program for local 310 governments authorized and administered by the State 311 Auditor as an alternative payment method.

PRESENTED TO THE GOVERNOR

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